## «Maritime emergency response in the High North» - institutions and operational management

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Oil Spills in Arctic Areas Conference, International MOSPA event, 7-8 March 2018 in Oulu, Finland



## Outline

- Background
  - MARPART project
- Challenges of large-scale maritime incidents in Arctic context
- Emergency preparedness institutions and systems
  - Example: Norway
- Management roles
- Findings
- Further thoughts and recommendations



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FoU-RAPPORT

Maritime activity and risk patterns in the High North MARPART Project Report 2

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Nord universite FoU-rapport nr. 4 Bodø 2016

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Competence needs/gaps of key personnel

- Concentrating on large scale combined emergency response that may include SAR, fire fighting, oil spill recovery or violent action at sea
- Incident command systems and managerial roles at different levels
- Special focus on barriers and solutions for cross-border partnerships
- Focus on enhancing management of joint maritime emergency operations and cooperation
- R&D project lead by Nord University in Bodø and funded by the Norwegian **Ministry of Foreign Affairs and Nordland regional government**

**MARPART** network and research cooperation





### **MARPART** network and research cooperation

- Nord University (Norway)
- UNIS University Center in Svalbard (Norway)
- UiT The University of the Arctic (Norway)
- Norwegian Police University College (Norway)
- NBSK The Norwegian Fire Protection Institute (Norway)
- The Norwegian Defence University College IFS (Norway)
- The Royal Norwegian Naval Academy (Norway)
- FFI Norwegian Defense Research Establishment, (Norway)
- MSTU Murmansk State Technical University (Russia)

- NARFU The Northern (Arctic) Federal University (Russia)
- Admiral Makarov Maritime University, (Russia)
- The University of Greenland (Greenland)
- The University of Iceland (Iceland)
- WMU World Maritime University (Sweden)
- Danish/Greenlandic National Police (Denmark)
- The University of Copenhagen (Denmark)
- Memorial University (Canada)
- US Coast Guard Academy (US)
- University of Alaska (US)
- (Admiral N. Kuznetsov Naval College, Russia)



SAFETY AND SECURITY IN THE HIGH

## **MARPART** reports



#### **MARPART 1**

WP 1. Future maritime activity level and risk patterns in the High North

WP 2. Institutional framework, governance, resources and institutional strategies

WP 3. Organizations and operational management structures

#### MARPART 2

WP 1. High-risk incidents and emergency management competence

WP 2. Educational programs in academic and training institutions in the High North

WP 3. Development of concepts for developing, testing and documenting various training concepts

WP 4. Testing of training programs in simulator/laboratories and through exercises

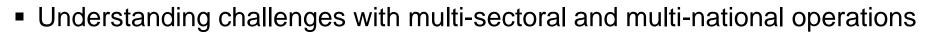




### Report 5: Preparedness agencies' organizational design and management patterns

#### Sectors: SAR, oil spill response, firefighting, and violent action at sea

- Organizational structures in Norway, Iceland, Russia and Greenland (Denmark)
- Operational hierarchy including management roles and responsibilities
- External relations
- Plans and standard operating procedures



Recommendations for further cooperation between agencies and countries





# Challenges of large-scale maritime incidents

- Limited resources and capabilities
- Low-probability high-consequence events, not much experience in the Arctic region
- Means and plans of communication
  - Interlinked amongst organizations at various levels
  - Huge amounts of information
- All stakeholders need to understand their roles and chains of command
  - Multi-sectoral and multi-national incidents
  - $\succ$  Incident command at sea, on land and in the air
- Planning of roles and responsibilities, nationally and internationally
- Evacuation, triage, reception points and other on-shore facilities
- Arctic specific challenges

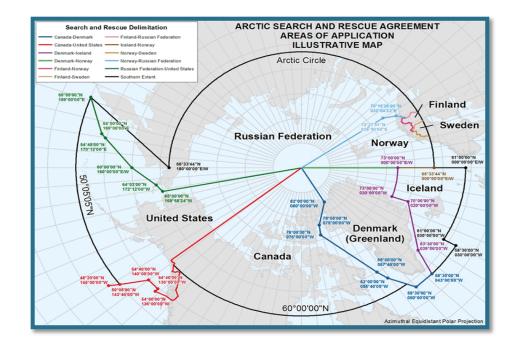




## Emergency management in Arctic context

#### **Identified challenges:**

- long distances
- scarce resources
- challenging weather, ice and cold conditions
- poor communications network
- lack of infrastructure
- capacity to host patients
- shared situational awareness
- rescue and survival equipment



## Need to develop information sharing and situational awareness between coast guards, emergency authorities, and other stakeholders involved in SAR operations





## Institutions and systems

- Maritime and aeronautical SAR based on IAMSAR Manual and international conventions
- National plans and procedures
- All SAR authorities different in nature
  - Some military, some civilian
  - Various agencies involved, all under different ministries
  - Different organizational structures
  - Incident management in mass rescue operations
    - Various command structures
    - Communications
    - ➢ Resources
    - Understanding of each other's roles and procedures

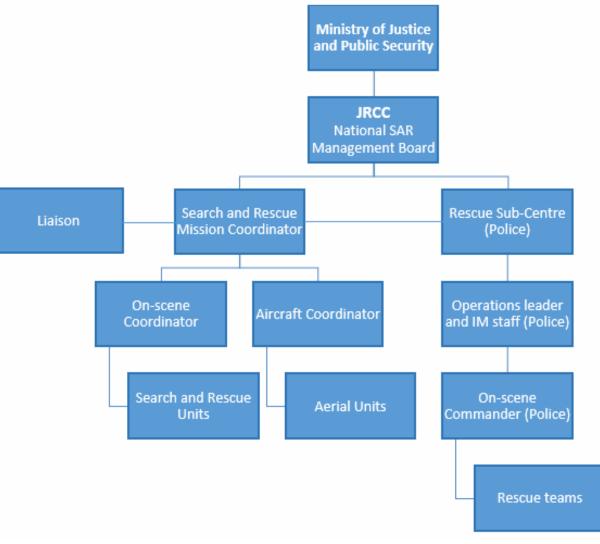


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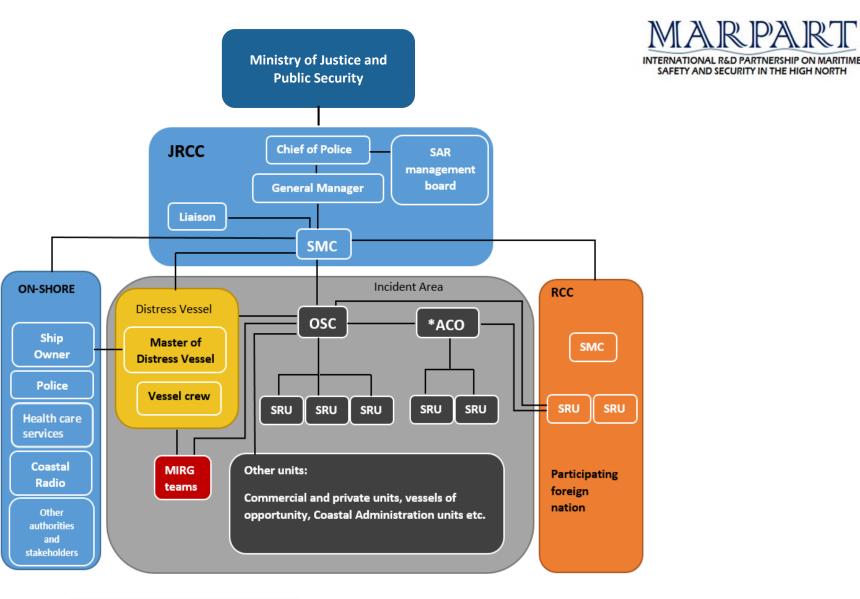
## Norway SAR system based on IAMSAR





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## Norway SAR system based on IAMSAR



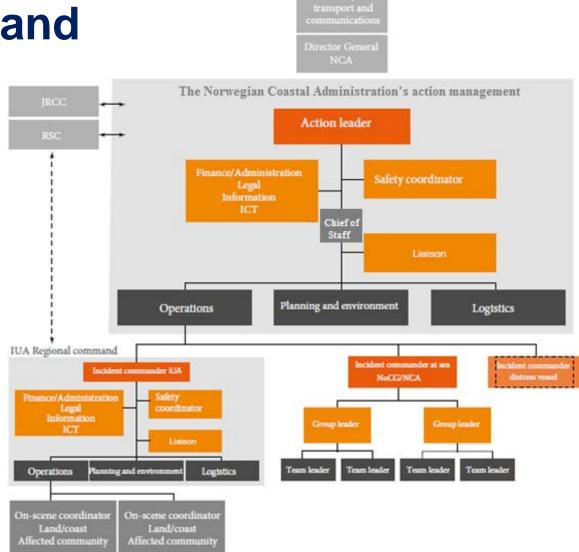
\*In JRCC SN, ACO can also be situated at the JRCC



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#### Norway Incident Command System





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## **Management roles**

#### Strategic

- Understanding of the authority and roles of multiple agencies
- Competence in procedures, standards and organizations at regional, national, and international levels
- Political and high-level awareness

Arctic Council and EPPR

 Funding and information sharing

#### Operational

- IAMSAR, however needs to know systems and resources of other agencies and countries
- Some functions (i.e. MIRG/ACO) might not be used in all countries or will have a different structure
- Communications and situational awareness
- Sufficient knowledge and expertise in Arctic conditions and local knowledge

#### **Tactical**

- OSC possibly a vessel of opportunity
  - Training and competence
  - Arctic specific conditions and challenges
- Communications; both technical and cultural
- Prepared to take on a lot of responsibility
- Multi-sectoral operations
- Evacuation and infrastructure





## Findings

- Maritime SAR system similar due to IAMSAR however differences in organizational structure, responsibilities, national procedures, and training
- Knowledge of neighbouring countries' resources and system important
  - Especially when it comes to cooperation with other agencies and their operational procedures
  - All levels; strategic, operational and tactical

- Arctic SAR operations and especially mass rescue operations are very complex and require experience from key personnel
- More training and competence building with other agencies
  - > Exercises
  - Communications
  - Unexpected situations
  - Debriefing and lessons learned
  - Training and information sharing with operators



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## Further thoughts and recommendations

- Familiarizing with other countries on both strategic and operational level
  Sharing MRO plans
- Training
  - Training with operators and other stakeholders
  - > Developing common training programs with the Arctic countries standardization, all levels

#### Use of simulation training

- Complexity of multi-sectoral response
- Operational management training and education
- Development of specialized training concepts and scenarios
- Familiarizing with different systems and management patterns
- Tools for strategic and operational cooperation and information sharing
- Facilitation of networks for sharing experience





### NORDLAB - Nord University Preparedness Management Lab







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How to ensure fluent cooperation and coordination between emergency preparedness agencies across borders in the Arctic?



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