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The role of social cognition in perceived thresholds for transport mode change

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## Abstract

1  
2 This article is based on a study that investigated social cognitive psychological factors  
3 associated with economic thresholds related to using public or other sustainable transport  
4 modes. A survey was conducted using a random sample of the Norwegian population living in  
5 the six largest urban regions (n = 1039). The respondents were asked to indicate the monthly  
6 increase in car taxes and fees that they would perceive necessary to make them use  
7 sustainable transport modes instead of their private car. The findings revealed that those who  
8 perceived themselves as definitive car users (strongly reluctant to change transport mode)  
9 reported low tolerance of push measures, low awareness of and ascription of responsibility for  
10 the consequences of car use, and weak environmental norms. Environmental norms, attitudes  
11 towards transport and push measure tolerance were the strongest predictors of the respondents  
12 belonging to either the lowest or the highest threshold groups. The authors conclude that  
13 measures aimed at increasing the costs of car use and improving the accessibility of public  
14 transport in urban areas could be supplemented by social cognitive factors.

15

16 Keywords: car cost, psychology, environment, norm, attitude

17

18

## 1. Introduction

19 Efforts to promote the use of sustainable transport modes are important in order to avoid  
20 increased pollution and decline in the quality of urban life. In Norway, around 70% of the  
21 population currently live in urban or peri-urban areas.: The population in the five largest  
22 Norwegian municipalities is expected to increase by 24% by 2030 (Eurostat, 2009). This in  
23 turn will create increased pressure on the transport systems in urban areas. We have therefore  
24 investigated the role of social cognitive psychological factors in urban residents' perceived  
25 economic thresholds with respect to mode change from private car to public transport modes  
26 and other sustainable transport modes such as walking and cycling.

27

28 In this article, 'perceived economic thresholds' are defined as the subjective lower limit  
29 increase of monthly car expenses and/or the push disincentives that discourage individuals  
30 from travelling by car. Financial resources may not be the sole determinant of whether  
31 individuals belong to an economic threshold group. Nobel Prize winner Richard H. Thaler  
32 has stressed that economic theory needs to be complemented with knowledge from the social  
33 sciences (Thaler, 2018). One such way could be to address the knowledge gap in social  
34 cognitive psychological factors associated with 'membership' in different economic threshold  
35 groups with respect to mode change.

36

37 Social cognitive psychological factors, such as how much emphasis individuals place on the  
38 benefits of using cars (e.g. travel flexibility), on environmental factors and on tolerance of  
39 environmental taxes, may influence their perceived economic thresholds for inducing a  
40 transport mode change. Such factors may either motivate or hamper their willingness to pay  
41 more for using their car, depending upon whether they are aware of the negative  
42 environmental consequences of car use and the impact of their own behaviour. This process

43 has been supported by studies that found that psychological factors were important for private  
44 car users' acceptance of push measures when the statistical influence of income was  
45 controlled for (Jacobsson et al., 2000; Schade & Schlag, 2003). From a psychological  
46 perspective, social cognitive factors may be particularly important in the study context  
47 because, unlike many European countries, Norway has not been strongly affected by the  
48 current economic crisis. Norway has a stable economy with growing individual purchasing  
49 power. Moreover, the standard of living is among the highest in the world and the country  
50 ranks high for most Human Development Index indicators (UNDP, 2013). Therefore,  
51 marginal increases in economic push factors such as parking fees and petroleum-based fuel  
52 costs may not be sufficient to reduce car use in urban Norway.

53  
54 One of the more influential social cognitive models in the transport research field is the Norm  
55 Activation Model (NAM) (Schwartz, 1977). According to the NAM model, altruistic  
56 behaviour related to giving up personal preferences for the benefit of others may be relevant  
57 to car use (Nordlund & Garvill, 2003). Furthermore, individuals are more inclined to change  
58 for sustainable transport modes when they feel a strong obligation (personal norms) and when  
59 they accept that car use has negative consequences for the environment (awareness of  
60 consequences) and feel personal responsibility for the consequences (ascription of  
61 responsibility) (Abrahamse et al., 2009). The NAM is well established as a significant  
62 prediction model of transport mode choice (Klößner & Blöbaum, 2010; Matthies et al.,  
63 2006). However, according to our knowledge, no studies have yet examined the model in  
64 relation to thresholds for transport mode change.

65  
66 According to the theory of planned behaviour (Ajzen, 1991), positive attitudes towards a  
67 particular behaviour will increase the probability of that behaviour. The theory has been

68 extensively tested in empirical studies of traffic risk behaviour (Iversen & Rundmo, 2004;  
69 Parker et al., 1995) and transport mode choice (Bamberg et al., 2003; Heath & Gifford, 2002).  
70 However, studies examining the link between attitudes towards transport mode and thresholds  
71 for mode change are scant. Negative attitudes towards the use of public transport and  
72 tendencies to justify car use by personal needs and demand for a high level of personal  
73 welfare may increase the economic thresholds for mode change from private car to  
74 sustainable transport.

75  
76 One of the more significant psychological barriers to the effectiveness of push measures is the  
77 target groups' tolerance level of these measures (Gärling & Loukopoulos, 2007; Viera et al.,  
78 2007). For example, measures aimed at limiting car use in urban centres and increasing the  
79 costs of using it are often challenging in their implementation because they are frequently  
80 perceived as unpopular, unfair and unjustified (Eriksson et al., 2008). Few studies to date  
81 have examined individuals' tolerance level of push measures, such as increased costs of  
82 petroleum-based fuels and reduced parking places in relation to thresholds for mode change.  
83 Tolerance of push measures may be influenced by psychological reactance that occurs when  
84 individuals perceive that countermeasures restrict their freedom. This could in turn cause  
85 individuals to attribute higher value to car use and to increase their perceived thresholds for  
86 mode change (Tertoolen et al., 1998).

87  
88 Although attitudes and norms regarding sustainable transport could be important for threshold  
89 group belongingness, it can be argued that previous research has focused too much on pro-  
90 social motivations. Additionally, instrumental priorities such as mobility demand, focus on  
91 travel flexibility (e.g. possibility to choose departure times), travel safety and security (e.g.  
92 accidents and incidents such as theft and terrorism), and travel comfort (e.g. time spent

93 waiting for public transport and availability of seating) may be relevant for individual  
94 behaviour and cognition with respect to transport mode choice (Steg, 2005). The results of a  
95 previous study showed that frequent public transport users had strong priorities regarding  
96 travel mode convenience as well as health and environmental issues, whereas frequent car  
97 users considered travel flexibility and comfort as most important (Rundmo et al., 2011).  
98 Similar results may be expected for thresholds for transport mode change, as those who  
99 prioritize flexibility may be willing to pay more to continue to use their car.

100

101 Demographic characteristics such as income levels, gender, age, and education have been  
102 found to influence transport mode choice (De Groot & Steg, 2006; Poortinga et al., 2003).  
103 This also applies to the availability of transport such as having a car at disposal, the distance  
104 between home and workplace and the nearest public transport point.. Such variables were  
105 accommodated as covariates in the current study.

106

### 107 1.3. Aims and hypotheses

108 The main objective of the study was to investigate social cognitive psychological factors  
109 associated with perceived thresholds among a sample of an urban population for mode change  
110 from private car to public and/or other sustainable modes.

111 The specific aims of the study were:

112

- 113 1. To investigate differences in transport mode choice and tolerance of transport push  
114 measures in different economic threshold groups.
- 115 2. To investigate whether environmental norms, attitudes regarding transport  
116 mode, transport priorities and tolerance of push measures influenced threshold group  
117 belongingness.

118  
119 In line with other studies, we hypothesized that pro-environmental transport norms and  
120 attitudes would be associated with lower perceived thresholds for transport mode change. We  
121 also expected that individuals who belong to the group with lower threshold for mode change  
122 would be more likely to have higher tolerance of push measures. Additionally, we  
123 hypothesized that individuals who belong to the group with higher threshold for mode change  
124 would be more likely to prioritize flexibility.

125

126

## 2. Methods

### 127 2.1. Sampling

128 In June and August 2013, we conducted a self-completion questionnaire survey<sup>1</sup> with a  
129 randomly selected representative sample (n = 6200) of the Norwegian population from the six  
130 largest urban regions. The sample was obtained from the National Population Registry with a  
131 random selection of individuals. The study protocol was compliant with the General Data  
132 Protection Regulation (GDPR) and approved by the Norwegian Social Science Data Services  
133 (NSD). The sample was restricted to urban regions and persons aged 18 years or above. Urban  
134 regions with relative few inhabitants and urban regions with high population figures were  
135 oversampled. The urban areas were selected on the basis that they had more than 100,000  
136 inhabitants and included a city that was a regional capital. The six urban regions were: (1) the  
137 central Oslo region in south-east Norway (n = 2000); (2) the Skien and Porsgrunn region (n =  
138 600); (3) the central Trondheim region in Central Norway (n = 1000); (4) the central Stavanger  
139 region in south-west Norway (n = 1000); (5) the central Bergen region on the west coast (n =  
140 1000); and (6) the Tromsø region (n = 600) in Northern Norway. Combined, these urban  
141 regions contain around 23% of the total Norwegian population. As a response incentive, a

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<sup>1</sup> The methodology has well-known limitations related to social desirability and other response biases (Donaldson & Grant-Vallone, 2002).

142 lottery ticket with the possibility of winning EUR 1900 was offered. 1039 individuals  
 143 responded, resulting in a response rate of 18%.

144

145 The population characteristics obtained from Statistics Norway (2012) for the six city regions  
 146 and the study sample are listed in Table 1. In terms of gender and age, the sample was  
 147 relatively representative of the population in the six urban regions as a whole. There was a  
 148 slight underrepresentation of males in the age ranges 20–29 years and 60–69 years, and there  
 149 were more females in the age range 50–59 years and fewer females in the age range 60–69  
 150 years in the sample compared with the target population in the six urban areas. The gender,  
 151 age and education characteristics of the sample were similar to those reported in previous  
 152 urban transport studies conducted in Norway (Backer-Grøndahl et al., 2009) including those  
 153 of studies that achieved response rates around 50% (Roche-Cerasi et al., 2013).

154

155 The sample included 44% males and 56% females, with 0.39% preferring not to report their  
 156 gender. The respondents' age was in the range 18–74 years old ( $M = 41.43$ ,  $SD = 12.06$ ), 36%  
 157 reported basic education (primary and secondary school levels), whereas 64% had high  
 158 education with a college or university degree (0.39% missing). A large share of the  
 159 respondents (85%) reported having access to a car (0.39% missing).

160

161

162 Table 1. Target population and study sample characteristics by gender and age

Gender	Age group (years)	Number of individuals in population (% of total population)	Number of individuals in sample (% of total sample)
Male	18–19	*	7 (0.68)
	20–29	134,384 (11.70)	84 (8.16)
	30–39	141,662 (12.40)	105 (10.20)
	40–49	126,669 (11.10)	121 (11.75)



	50–59	101,111 (8.80)	107 (10.39)
	60–69**	78,771 (6.90)	32 (3.10)
Female	18–19	*	12 (1.16)
	20–29	134,691 (11.80)	105 (10.20)
	30–39	130,374 (11.40)	138 (13.41)
	40–49	118,717 (10.40)	138 (13.41)
	50–59	97,632 (8.50)	155 (15.12)
	60–69**	80,349 (7.00)	25 (2.42)
	Total males + females	1,144,360 (100)	1029 (100)

163 \* No information available in population statistics

164 \*\* 60–69 years in target population and 60–74 years in sample

165

## 166 2.2. Measures

167 A pilot test of the questionnaire was run with relevant user groups before data collection  
 168 commenced. The test results showed that completion of the questionnaire took around .20  
 169 minutes.

170

171 Threshold groups were defined by a stated preference measure with respect to the question:  
 172 ‘How large an increase in car use taxes and fees (e.g. parking fees, road tolls, fuel taxes) could  
 173 you withstand before you would decide to buy an electric car, use public transport or walk or  
 174 cycle instead of using an ordinary private car?’ The respondents were asked to choose an  
 175 answer between eight statements from ‘remained unchanged’, ‘EUR 30-60 to EUR 384 or  
 176 higher per month than the current taxes and fees’, to ‘I will use a private car no matter the  
 177 costs’ (the statements are presented in Table 5).

178

179 The response options were based on our knowledge about the Norwegian pricing structure,  
 180 monthly income levels and individual purchasing power. All these items were originally

181 presented in Norwegian currency (NOK)<sup>2</sup> and covered all types of travel (e.g. for work, for  
182 leisure). The values in the second, third and fourth options (from EUR 30 to 191) were  
183 assumed to reflect rather low thresholds, while the fifth, sixth, and seventh options reflected  
184 moderate (from EUR 192 to 383) to high (EUR 384 and above) increases in taxation. The  
185 eighth option can partly be considered as a protest category (referred to as ‘perceived  
186 definitive car use’) as respondents in this group could not be expected to continue using a car  
187 entirely independent of how much the authorities increase the costs. Respondents in this  
188 group are strongly reluctant to accept mode change. The inclusion of this option allows for an  
189 examination of social cognitive factors associated with threshold membership including  
190 individuals who regarded themselves as the most cost-resistant (Carlsson & Johansson-  
191 Stenman, 2000).

192  
193 Tolerance of transport push measures was recorded by an eight-item instrument covering  
194 measures commonly implemented to encourage use of sustainable modes, such as increased  
195 petroleum-based fuel costs, environmental fees and restrictions on car use in the city centres.  
196 The items were scored on a scale ranging from (1) ‘very unacceptable’ to (7) ‘very  
197 acceptable’.

198  
199 Transport priorities were recorded by using a 19-item revised version of an instrument  
200 developed by Rundmo et al. (2011). The respondents were asked to evaluate the relative  
201 importance of transport punctuality and departure frequency, travel time, costs, comfort,  
202 flexibility, and availability of transport when travelling for work or leisure. The measure also  
203 covered the relative importance of safety (e.g. safety related to accidents) and security factors

---

<sup>2</sup> NOK 1 = EUR 8.13, 24 October 2013

204 (e.g. security regarding theft and terrorism). A seven-point evaluation scale ranging from ‘not  
205 at all important’ to ‘very important’ was used for the measure.

206

207 The norm activation model was measured by a validated instrument related to transport mode  
208 (Steg & De Groot, 2010). The instrument contains 22 items covering the awareness of car use  
209 consequences for the environment, and items addressing whether respondents consider global  
210 warming and pollution factors when using transport. Responses were given on a seven-point  
211 scale ranging from (1) ‘strongly disagree’ to (7) ‘strongly agree’. Steg and De Groot (2010)  
212 reported three dimensions of the instrument: (1) Awareness of consequences (whether  
213 respondents acknowledge that car use contributes to pollution and environmental harm), (2)  
214 Ascription of responsibility (whether they take personal responsibility for such harm), and (3)  
215 Personal norms (moral obligations to take action). Measures regarding environmental  
216 awareness, responsibility and norms may be susceptible to socially desirable responses.  
217 However, previous studies have shown a weak correlation between the social desirability  
218 scale and environmental awareness, attitudes, values, and ecological behaviour (Kaiser et al.,  
219 1999; Zhao et al., 2018).

220

221 The respondents’ attitudes towards transport mode were evaluated by using a 12-item  
222 instrument, which included items such as “People should use the mode of transport that suits  
223 their needs”, ‘Time pressure and economic issues make it impossible for business leaders and  
224 management to use public transport, and ‘It is impossible to deliver and pick up children from  
225 kindergarten without using a private car’. The respondents scored their level of agreement on  
226 a seven-point scale ranging from (1) ‘strongly agree’ to (7) ‘strongly disagree’.

227

228 Urban transport mode was measured by nine items asking how often the respondents used  
229 public transport (bus, train, tram and metro) and private transport (car, walk, cycle,  
230 moped/scooter, and motorcycle) (Rundmo et al., 2011). A six-point scale ranging from ‘less  
231 than one day per week’ to ‘five days or more per week’ was used to record the responses.

232

233 The demographic variables included in the study were gender, age, education (basic =  
234 secondary school and below, higher level = university/college education), and gross annual  
235 income reported for the last 12 months (low/modest = EUR 50,000 or below, high = EUR  
236 51,000 or above). Transport availability measured whether or not the respondents had access  
237 to a car , the approximate number of minutes required to walk from their home to the closest  
238 access point for public transport. In addition, we considered it important to record information  
239 about transport availability on frequently repeated trips (e.g. from/to the workplace).

240 Information was therefore obtained about the approximate required number of minutes to  
241 walk from the workplace to the closest public transport point, and the approximate distance in  
242 kilometres between home and workplace.

243

### 244 2.3. Statistical procedures

245 Descriptive statistics were used to describe the proportion of the sample belonging to the  
246 mode change threshold groups, and to show differences in transport mode use and tolerance  
247 of specific transport push measures across the groups. Chi-square ( $\chi^2$ ) analyses were  
248 performed to investigate differences in gross annual income across the different threshold  
249 groups. The dimensionality of the psychological constructs was examined with Principal  
250 Component Analyses (PCA)<sup>3</sup> with iteration and Varimax rotation. A scree plot, Kaizer  
251 criterion and the interpretability of the dimensions were used to determine the number of

---

<sup>3</sup> As an explorative analysis, PCA is somewhat susceptible to the researchers’ interpretations.

252 factors to be extracted. Cronbach's alpha and average corrected inter-item total correlations  
253 were calculated to estimate the reliability of the scales and indexes. Conventional criteria for  
254 reliability were used (i.e. alpha values above .70 and average corrected inter-item total  
255 correlations above .30) (Hair et al., 1998).

256

257 A multivariate analysis of covariance (MANCOVA) was carried out to examine differences  
258 between the threshold groups with respect to transport priorities, norms and attitudes towards  
259 transport mode, and their tolerance of push measures. The threshold group variable was used  
260 as the fixed factor, while the psychological factors were used as dependent variables. The  
261 following covariates were used: gender, age, education, gross annual income, number of  
262 minutes to walk from home and workplace to the closest access point for public transport,  
263 distance in kilometres between home and workplace, and access to a car. Planned post-hoc  
264 Bonferroni tests were used to determine significant group means in the MANCOVA.

265

266 Multivariate discriminant analysis (MDA) was performed to establish a prediction model of  
267 threshold group membership based on differences in psychological variables and covariates  
268 detected in the MANCOVA ( $p < .001$  criterion). An MDA was chosen because this usually  
269 performs better than multinomial logistic regression analysis when the outcome categorical  
270 variable contains more than two groups with an unequal number of respondents (Hossain et  
271 al., 2002).

272

#### 273 2.4. Dimensionality of the instruments

274 The dimensional structure of the 19-item transport priorities instrument is presented in Table  
275 2. The instrument was segmented into three dimensions that explained around 70% of the  
276 variance: 'Priorities concerning safety and security' ( $\alpha = .932$ , average corrected inter-item

277 total correlation = .82) included five items and explained 43.73% of the variance; ‘Priorities  
 278 concerning convenience’ ( $\alpha = .877$ , average corrected inter-item total correlation = .69)  
 279 included six items and explained 15.82% of the variance; ‘Priorities concerning flexibility’  
 280 included three items ( $\alpha = .782$ , average corrected inter-item total correlation = .63) and  
 281 explained 9.91% of the variance. Five items were excluded because they did not load  
 282 consistently.

283

284

285 Table 2. Dimensional structure of transport priorities

Items	Dimension		
	Priorities concerning safety and security	Priorities concerning convenience	Priorities concerning flexibility
Safety regarding major accidents	<b>.89</b>		
Security regarding terrorist attacks	<b>.88</b>		
Safety regarding personal accidents and injuries	<b>.86</b>		
Security regarding harassment and uncomfortable episodes	<b>.86</b>		
Security regarding theft	<b>.83</b>		
Frequency of departures		<b>.87</b>	
Punctuality		<b>.82</b>	
Travel time		<b>.81</b>	
Transit time between different public transport types		<b>.74</b>	
Possibility to walk to the nearest access point for public transport		<b>.72</b>	
Travel costs		<b>.53</b>	
Flexible travel route			<b>.86</b>
Flexible time of departure			<b>.81</b>
Accessible car parking space close to the access point for public transport			<b>.52</b>
<b>Variance explained (%)</b>	<b>43.73</b>	<b>15.82</b>	<b>9.91</b>

286 *Notes:* Norwegian items were used. High scores reflect strong transport priorities. Factor loading of < .30 was  
 287 not reported. Bold values reflect the main factor of loading.

288

289 The dimensional structure of the 22-item instrument measuring the norm activation model  
 290 regarding transport mode is presented in Table 3. In line with the dimensional structure  
 291 reported by De Groot et al. (2007), the instrument was divided into three dimensions that  
 292 explained around .51% of the variance: ‘Awareness of consequences’ ( $\alpha = .795$ , average  
 293 corrected inter-item total correlation = .58) contained five items and explained 35.03% of the  
 294 variance; ‘Ascription of responsibility’ ( $\alpha = .820$ , average corrected inter-item total correlation  
 295 = .55), included seven items and explained 8.70% of the variance; ‘Personal norms’  
 296 ( $\alpha = .721$ , average corrected inter-item total correlation = .48) contained eight items and  
 297 explained 7.23% of the variance. Two items were excluded because they failed to load  
 298 consistently.

299

300 Table 3. Dimensionality of norms regarding transport mode

Items	Dimension		
	Awareness of consequences	Ascription of responsibility	Personal norms
Car use is an important cause of traffic-related accidents	<b>.77</b>		
Car use reduces urban quality of life due to traffic noise and externalities	<b>.74</b>		
By reducing car use, the level of air pollution will decrease	<b>.71</b>		
Car use takes up a lot of space, resulting in less space for cyclists, pedestrians and children	<b>.68</b>	.36	
Car use causes exhaustion of scarce resources, such as oil	<b>.57</b>		
I feel morally obliged to choose a mode of transport that does not increase the load on the road networks		<b>.73</b>	
I use my own car because I want to, regardless of what others think about it	.31	<b>.71</b>	

I feel personal responsibility for using transport that does not cause environmental harm	.31	<b>.65</b>	
I don't feel guilty when I use the car, even though there are other feasible transport alternatives available		<b>.65</b>	
The threat of climate change is unimportant for my use of transport		<b>.61</b>	
I would be a better person if I used other transport modes more often instead of the car		<b>.59</b>	
People like me should do whatever they can to minimize their car use	.32	<b>.52</b>	
My use of transport does not influence climate change			<b>.73</b>
My behaviour is not important in the broad picture			<b>.72</b>
To safeguard the environment is not my responsibility			<b>.67</b>
My transport mode choice has no influence on the physical environment			<b>.65</b>
My contribution to local pollution is minimal			<b>.59</b>
Only politicians can stop global warming			<b>.57</b>
By choosing sustainable transport, one contributes to reduce global warming			<b>.48</b>
I am jointly responsible for choosing sustainable transport			<b>.43</b>
<b>Variance explained (%)</b>	<b>35.03</b>	<b>8.70</b>	<b>7.23</b>

301 *Notes:* Norwegian items were used. High scores reflect more awareness of consequences, more ascription of  
302 responsibility, and stronger personal norms. Factor loading of < .30 was not reported. Bold values reflect the  
303 main factor of loading.

304

305 The dimensionality of the 12-item measure of attitudes towards transport mode is presented in  
306 Table 4. The instrument was divided into two dimensions that explained around 50% of the  
307 variance: 'Self-determination' ( $\alpha = .770$ , average corrected inter-item total correlation = .54)  
308 included five items and explained 33.81% of the variance; 'Social status' ( $\alpha = .739$ , average



309 corrected inter-item total correlation = .50) included five items and explained 14.95% of the  
 310 variance. Two items were excluded because they failed to load consistently on the two  
 311 dimensions.

312

313 Table 4. Dimensionality of attitudes towards transport mode

Items	Dimension	
	Self-determination	Social status
I dislike that the authorities try to exclude cars from traffic	<b>.84</b>	
If I had political power, I would really address those who sanction the hostile car regulations	<b>.80</b>	
People should use the mode of transport that suits their needs	<b>.67</b>	
It is the politicians who create queues in road traffic	<b>.65</b>	
It is impossible to deliver and pick up children from the kindergarten without using a private car	<b>.51</b>	
It is obvious that business leaders and management drive their own car to work		<b>.82</b>
Public transport is solely for people with a low income		<b>.77</b>
Time pressure and economic issues make it impossible for business leaders and management to use public transport		<b>.73</b>
The busy meeting schedules of business leaders and management make it impossible for them to use public transport	.34	<b>.55</b>
Today's leaders neither have to nor should take the bus		<b>.52</b>
<b>Variance explained (%)</b>	<b>33.81</b>	<b>14.95</b>

314 *Notes:* Norwegian items were used. High scores reflect fewer self-determinant explanations for use of a car and a  
 315 lower tendency to report social status as important for transport mode. Factor loading of < .30 was not reported.  
 316 Bold values reflect the main factor of loading.

317

318 A PCA yielded a unidimensional structure of the eight-item measure 'Tolerance of push  
 319 measures for mode change' ( $\alpha = .841$ , average corrected inter-item total correlation = .57).

320 The factor loadings ranged from .52 to .86, and the dimension explained 57.59% of the  
321 variance.

322

323

### 3. Results

#### 324 3.1. Economic change threshold groups

325 The results showed that 34% of the respondents reported that they would change to  
326 sustainable transport given the current monthly private car tax levels, whereas 19% reported  
327 that they would not be willing to change at any cost (Table 5). 47% reported a potential for  
328 changing their mode of transport if monthly private car taxes and fees increased. Additionally,  
329 the results showed that a monthly increase in car taxes and fees of about EUR 128–191 would  
330 contribute to a mode change among 54% of respondents who mainly travelled by car (n =  
331 685).

332

333 Table 5. Proportion of respondents in the threshold groups

Thresholds	Number of respondents	% of total sample (n = 1039)	% of car users (n = 685)
Remained unchanged	354	34	
EUR 30–60 higher per month than the current taxes and fees	130	12	19
EUR 61–127 higher per month than the current taxes and fees	130	12	19
EUR 128–191 higher per month than the current taxes and fees	112	11	16
EUR 192–255 higher per month than the current taxes and fees	61	6	9
EUR 256–383 higher per month than the current taxes and fees	27	3	4
EUR 384 or higher per month than the current taxes and fees	28	3	4
I will use a private car no matter the costs	197	19	29
Total	1039	100	100

334

#### 335 3.2. Transport mode use and push measure tolerance in the groups

336 Respondents who considered that the current taxes and fees were sufficiently high for them to  
337 change their transport mode (n = 354) already used sustainable transport more often than

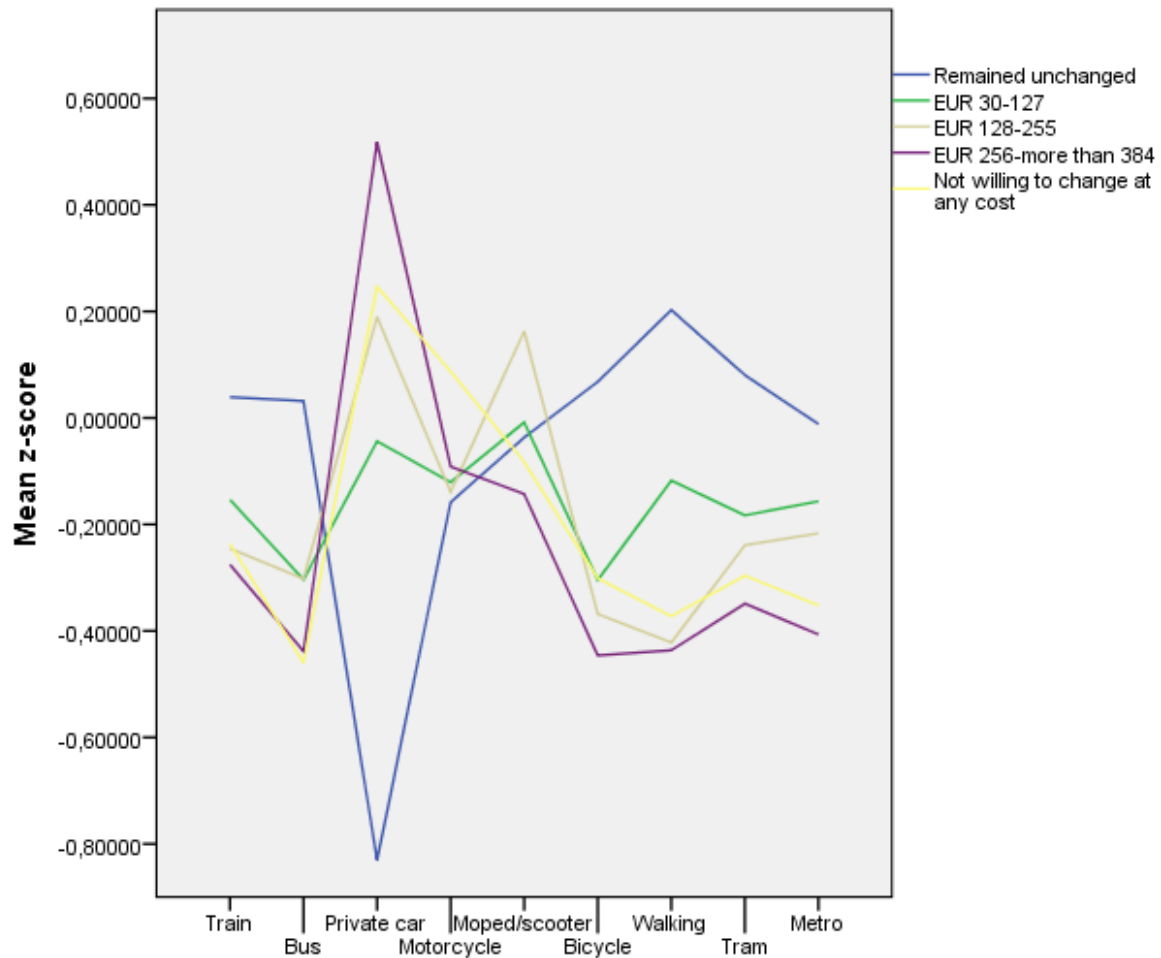
338 private motorized modes of transport (Figure 1) and were excluded from further analyses. To  
339 establish adequate statistical power in the analyses, the respondents were divided into four  
340 threshold groups: those who reported that they would change mode given the following  
341 monthly car tax increases: (1) EUR 30–127 (n = 260), (2) EUR 128–255 (n = 112), (3) EUR  
342 256–384 or higher (n = 116), and (4) individuals who reported that they would not change  
343 transport mode at any costs (n = 197). The latter group was included in further analyses in  
344 anticipation that it might serve as an important reference group in terms of factors that  
345 promote or reduce the threshold for mode change from private car to sustainable modes. It is a  
346 relevant target group for transport policy aimed at increasing the use of public transport and  
347 healthy modes - of transport (walking and bicycling). Respondents in all the threshold groups  
348 used cars substantially more often than they used health-promoting transport modes or public  
349 transport (Figure 1). There was a tendency for individuals in the group ‘EUR 256–384 or  
350 higher’ to report more use of private cars than those in group 4 who reported not being willing  
351 to change at any cost. In general, the greater use of private car, the higher is the reported  
352 economic threshold.

353

354 Moreover, the results of chi-square analyses showed that there were more individuals in the  
355 ‘EUR 30–127’ threshold group, who had a gross annual income of EUR 50,000 or below,  
356 whereas the opposite was the case in the remaining groups. Individuals with the two highest  
357 mode change thresholds ‘EUR 256–384 or higher’ and individuals who reported that they  
358 would not change mode at any costs had a high gross annual income above EUR 50,000 ( $\chi^2$   
359 = 16.14,  $p < .001$ ). This suggests feasible validity of the perceived threshold group measure as  
360 it correlated with both transport mode use and gross annual income in the expected directions.

361

362



363

364 Mean z-score = the average number of standard deviations from the mean in the respective  
 365 groups

366 Figure 1. Transport mode use in the threshold groups

367

368 Respondents who reported that they were unwilling to change transport mode at any costs

369 reported an overall lower push measure tolerance than respondents in the other threshold

370 groups (Figure 2). Those who were unwilling to change regardless of the costs also reported

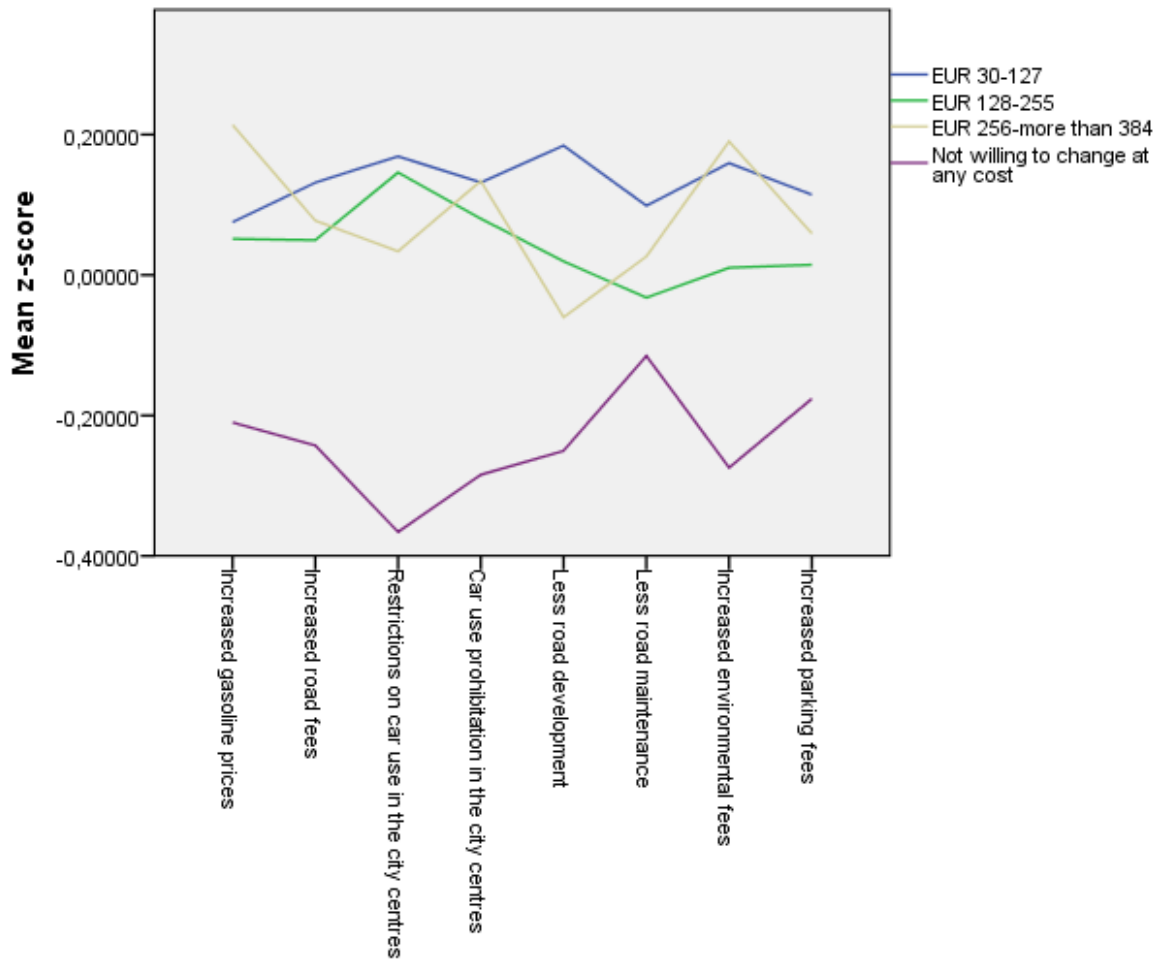
371 the lowest tolerance of restrictions and prohibition of car use in city centres. The three

372 remaining groups were quite similar in terms of push measure tolerance, but the group with

373 the lowest perceived economic threshold for change reported the highest tolerance of such

374 measures, as could be expected.

375



376

377 Mean z-score = the average number of standard deviations from the mean in the respective

378 groups

379 Figure 2. Tolerance of transport push factors in the threshold groups

380

### 381 3.3. Psychological factors and mode change thresholds

382 A MANCOVA was performed to test differences between the four threshold groups with

383 regard to transport priorities, norm activation components and attitudes towards transport

384 mode use, and tolerance of push measures. Statistical significance was achieved for the

385 following variables: threshold group, gender, age education, access to a car, and gross annual

386 income.

387

388 Respondents who reported that they would not change behaviour also reported an overall  
 389 lower push measure tolerance than those in the remaining groups, when other psychological  
 390 factors and covariates were considered (Table 6). The same respondents also reported a lower  
 391 awareness of the consequences of car use, a lower ascription of responsibility for such  
 392 consequences, and weaker environmental personal norms. Additionally, they also had  
 393 stronger self-determined attitudes towards car use.

394

395 Table 6. Transport priorities, mode norms and push measure tolerance in the threshold groups

Dimension	EUR 30– 127	EUR 128– 255	EUR 256– 384 or higher	Not willing to change at any cost	F-value
Priorities concerning safety and security	5.16	4.98	4.86	5.10	1.32
Priorities concerning flexibility	4.77	4.70	4.91	5.11	1.22
Priorities concerning convenience	6.06	5.99	6.03	5.91	.77
Tolerance of push measures for transport mode change	2.92 <sup>d</sup>	2.65 <sup>d</sup>	2.79 <sup>d</sup>	2.23 <sup>abc</sup>	9.17***
Norm – awareness of consequences of transport mode choice	4.92 <sup>d</sup>	4.88 <sup>d</sup>	4.65 <sup>d</sup>	4.20 <sup>abc</sup>	12.13***
Norm – ascription of responsibility for transport mode choice	4.39 <sup>d</sup>	4.11 <sup>d</sup>	4.05 <sup>d</sup>	3.48 <sup>abc</sup>	15.22***
Norm – personal norms for transport mode choice	5.40 <sup>d</sup>	5.24 <sup>d</sup>	5.18 <sup>d</sup>	4.84 <sup>abc</sup>	6.59***
Attitudes – social status	5.44	5.28	5.14	5.37	.87
Attitudes – self-determination	4.01 <sup>d</sup>	3.75 <sup>d</sup>	3.80 <sup>d</sup>	3.21 <sup>abc</sup>	16.46***

396 Notes: \*\*\*  $p < .001$ , \*\*  $p < .005$ , \*  $p < .05$ . Wilks'  $\lambda = .86$ ,  $F = 3.19$ ,  $p < .001$ . Mean values with different  
 397 subscripts are statistically different at  $p < .05$  or below. a = EUR 30–127, b = EUR 128–255, c = EUR 256–384  
 398 or higher, d = Not willing to change at any cost. High scores reflect strong transport mode priorities, high  
 399 tolerance of push measures, stronger pro-environmental norms, and attitudes towards transport mode use. The  
 400 covariates were gender, age, education, gross annual income, number of minutes to walk from home and from  
 401 the workplace to the closest access point for public transport, distance in kilometres between home and  
 402 workplace, and whether the respondents had access to a car.

403

404 The MDA identified one significant discriminant function (function 1: Wilks'  $\lambda = .84$ ,  $\chi^2 =$   
 405 113.77,  $df = 27$ ,  $p < .001$ ), which described core differences between the group with the  
 406 lowest change threshold (EUR 30–127) and the group that would not change at any cost  
 407 (group centroid values of .35 and -.60 respectively). Six predictors were important for  
 408 discriminating between the two groups (function 1) (Table 7). Those who belonged to the  
 409 group with the lowest change threshold were more likely to report strong ascription of  
 410 responsibility regarding car use, strong awareness of the consequences of car use and strong  
 411 personal norms and obligations regarding taking action regarding their car use. Respondents  
 412 in the same group also reported less self-determined attitudes towards car use and were more  
 413 likely to report strong tolerance of push measures. High gross annual income was negatively  
 414 related to belongingness in the group with the lowest change threshold.

415

416 Table 7. Results from the structure matrix in the multivariate discriminant analysis

Dimension	Function		
	1	2	3
Norm – ascription of responsibility for transport mode choice	.83*	-.10	-.25
Attitude – self-determination	.79*	.09	.21
Norm – awareness of consequences of transport mode choice	.75*	.22	.15
Norm – personal norms for transport mode choice	.59*	-.01	-.16
Tolerance of push measures for mode change	.57*	.11	.36
Gross annual income (high)	-.43*	.08	.29
Gender (male)	-.22	.73*	.04
Access to a car (yes)	.25	-.55*	.31
Education (high)	.16	.24	.71*
Age	-.13	-.09	.13*

417 \* Largest absolute correlation between each variable and any discriminant function

418

419

## 4. Discussion

420 The core objective of the study was to investigate social cognitive psychological factors  
421 associated with perceived thresholds for mode change from private car to public transport  
422 and/or other sustainable transport modes in urban populations.

423

424 Numerous previous studies have examined the Norm Activation Model in relation to transport  
425 mode use (Klöckner & Blöbaum, 2010; Matthies et al., 2002; Matthies et al., 2006). The  
426 results of our study suggest that the NAM is useful for improving our understanding of  
427 economic thresholds for mode change. In line with the research hypotheses, respondents who  
428 realized that their car use had a negative impact on the environment reported lower thresholds  
429 for mode change. This was also the case for those who reported a strong sense of personal  
430 responsibility for such negative impacts and strong personal norms for taking action aimed at  
431 reducing the negative impacts on the environment of transport mode choice.

432

433 As hypothesized and in line with social cognitive theory (Ajzen, 1991), attitudes towards  
434 transport mode use were associated with thresholds for transport mode change. Weaker self-  
435 determination of car use was rather substantially related to a low threshold for mode change.  
436 Strong self-determination regarding car use may arise from a social dilemma whereby car  
437 users have to weigh personal goals and aspirations against the needs of society (e.g. need for  
438 sustainable urban environments). Individuals who have a strong self-determinant attitude  
439 towards car use may experience a reduction in and threat to their personal freedom due  
440 economic push disincentives. This in turn could intensify their perceptions of having a  
441 personal right to use cars for personal purposes (Jakobsson et al., 2000). This suggestion fits



442 with the self-determination theory (Deci & Ryan, 1987), which argues that measures that  
443 encourage the initiation of specific behaviour and that promote psychological freedom are  
444 more likely to generate flexibility, interest and motivation. Policy measures that promote  
445 tension and pressure may have the opposite effect as they are more likely to cause low  
446 intrinsic motivation, negative emotions and increased resistance. As such, licensed drivers  
447 may become even more persistent in their car use when faced with increased costs and other  
448 authority-initiated economic push efforts. Policy interventions could therefore stress the  
449 underlying motivation for introducing push measures, namely that they are not aimed at  
450 'punishing' car users through increased expenses related to car use but rather represent a  
451 systematic strategy to improve the urban environment.

452

453 Contrary to our initial hypothesis, the overall differences in transport priorities between the  
454 threshold groups were marginal. It seemed that transport priorities were more important for  
455 transport mode choice (Rundmo et al., 2011) than for perceived mode change thresholds. One  
456 reason may be that the priority dimensions measured in our study (e.g. flexibility and safety  
457 factors) are important and relevant for most individuals and do not discriminate between  
458 individuals with diverging thresholds for transport mode change.

459

460 Since the late 1990s the dominating Norwegian transport policy has been to increase costs  
461 related to car use. However, the cost increase has been relatively small, in line with the  
462 tendency in most other OECD countries, where car use costs constitute a quite low proportion  
463 of the overall taxes and fees (Ekins, 1999). In our study, around 20% of the respondents who  
464 mainly used a car reported that they would change mode given an increase of EUR 30–60 in  
465 monthly car-related costs and more than 50% given an increase of EUR 128–191. These  
466 results could call into question the findings from previous research (Button & Verhoef, 1998),

467 which have indicated that increased costs of car use are ineffective in promoting a change  
468 from car use to sustainable modes of transport.

469

470 However, a substantial increase (EUR 128–191) may represent what has been referred to as a  
471 ‘policy shock’ (Gallego et al., 2013). Increases of this size could cause a socio-economic  
472 redistribution of those who could afford to drive on a regular basis and might contribute to a  
473 reduction in car use mainly among individuals with fewer socio-economic resources (e.g.  
474 students, young individuals in general, and the elderly). This suggestion is in line with the  
475 results of research showing that car users with low incomes are more likely to increase their  
476 intention of reducing car use when faced with increased car costs (Jakobsson et al., 2000).

477 Substantial increases in car-related taxes and fees could therefore exclude certain  
478 demographic groups from the roads. It should also be mentioned that we adjusted for  
479 economic resources (i.e. gross annual income) in our multivariate analyses, and the  
480 psychological social cognitive factors were found more relevant for mode change thresholds  
481 than were economic resources. This suggests that additional factors to economic resources  
482 (e.g. environmental campaigns, attitude and norm formation efforts) need to be considered  
483 when promoting a change from car use to sustainable transport modes.

484

485 In accordance with our hypothesis, the results showed that tolerance of push measures  
486 discriminated strongly between the lowest and highest transport mode change threshold  
487 groups. Item analyses showed that this was particularly true for tolerance of car use  
488 restrictions in city centres. However, car use restrictions are also a push measure, which could  
489 be argued to have high social legitimacy in the urban public. One advantage is that car use  
490 restrictions do not reinforce social differences to the same extent as increased car costs and  
491 might influence more car users who are resistant to changing their transport mode.

492 Although the above-mentioned push measure may to some extent inhibit the mobility of  
493 individuals who live far from city centres, it results in reduced noise and pollution. Given that  
494 slightly increased costs of car use may not influence those in the more change-resistant  
495 groups, increasing the tolerance of car-use restrictions in urban centres could be more  
496 efficient in promoting sustainable transport modes (Rundmo et al., 2011). Combined with pull  
497 measures, such as increased availability of transport and cheaper tickets on metro services,  
498 trams and other public transport modes, this could be a more feasible alternative or  
499 contribution to sustainable urban growth than slowly increasing the costs related to car use.  
500 Restrictions on car use could be coupled with policy efforts aimed at improving public  
501 transport. However, restrictions coupled with failed attempts to improve the public transport  
502 system may contribute to more cars on the roads than before the restrictions were introduced,  
503 partly due to psychological reactance (Gallego et al., 2013).

504

505 The findings showed that neither access to public transport close to home and workplace nor  
506 the distance between the two places were associated with mode change threshold groups. This  
507 suggests that the barriers to promoting mode change are not necessarily addressed by  
508 introducing pull measures, such as decreasing the distances to the closest metro station, tram  
509 stop or bus stop in urban settings. In Norway, urban regions are relatively well covered by  
510 public transport (Aarhaug et al., 2017) and walking distances to the closest access point for  
511 public transport are usually not far. Having access to a car appears to be a stronger predictor  
512 of mode change thresholds than access to public transport.

513

514

515 4.1. Limitations

516 Some limitations of the study merit discussion. The low response rate raises questions about  
517 the ecological validity of the results. There has been a general decrease in participation rates  
518 for surveys conducted in Western Europe and the USA (Galea & Tracy, 2007), but we would  
519 argue that participation rates alone cannot determine the extent of non-response bias. Rather,  
520 differences between respondents in a study sample and individuals in the sample population  
521 are more important. In our study there were few deviations in demographic characteristics  
522 between the sample population and target population. Further, the distribution of  
523 demographics was relatively similar to that found in other transport studies with higher  
524 response rates. The limitations regarding self-reported data and a correlational research design  
525 that are common in transport surveys occurred also in our study.

526

527 The results obtained by using a single-item scenario-based instrument to establish the  
528 perceived threshold groups warrant cautious interpretation. It has been argued that the  
529 public's tolerance of a push measure could increase after the measure has become established  
530 (Eliasson, 2010). The reason for such increased tolerance is that the positive effects on, for  
531 example, the urban environment could be greater than expected and that the consequences for  
532 public economy and travel patterns are often less negative than initially feared by the public.  
533 Consequently, stated thresholds for mode change may not correspond with actual thresholds.  
534 However, our analyses showed that higher thresholds for mode change were systematically  
535 associated with higher frequency of car use. This result aligns with psychological theory  
536 arguing that when a specific behaviour is conducted on a frequent basis the perceived  
537 cognitive value of the behaviour will increase (Bem, 1972) and thus the thresholds for  
538 changes to the behaviour may increase accordingly. The social cognitive psychological  
539 constructs used in our study as well as gross annual income related to the perceived threshold  
540 variable in a manner that corresponded well with theory and our initial hypotheses. An

541 interesting expansion of the current measure of thresholds would be to investigate the specific  
 542 modes of transport that individuals would change to given a rise in conventional car use costs.

543

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549

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